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81ST CONGRESS }
1st Session }

SENATE

{ REPORT
{ No. 882

INCREASING RATES OF COMPENSATION OF THE HEADS
AND ASSISTANT HEADS OF EXECUTIVE DEPART-
MENTS AND INDEPENDENT AGENCIES

AUGUST 9 (legislative day, JUNE 2), 1949.—Ordered to be printed

Mr. LONG, from the Committee on Post Office and Civil Service,
submitted the following

R E P O R T

[To accompany H. R. 1689]

The Committee on Post Office and Civil Service, to whom was referred the bill (H. R. 1689) to increase rates of compensation of the heads and assistant heads of executive departments and independent agencies, having considered the same, report favorably thereon, with an amendment, and recommend that the bill, as amended, do pass.

Section 1 of the bill would increase the compensation of heads of each executive department, the Secretary of Defense, and the Administrator for Economic Cooperation to \$25,000 per annum.

Sections 2, 3, 4, and 5, with the committee amendments, would increase rates of compensation of heads and assistant heads of independent agencies, members of independent boards and commissions, the secretaries and administrative assistants to the President and certain positions in the legislative and judicial branches of the Government which have regularly been fixed to conform to the rates established for comparable positions in the executive branch to \$20,000, \$18,000, \$17,500, \$16,000, and \$15,000 per annum, based upon their respective responsibilities.

Section 5 (c) proposes to establish on a permanent basis the present rate of compensation for the positions of legislative counsel of the House of Representatives and legislative counsel of the Senate.

Section 6 would authorize the President to fix the compensation of the chairman or other head of a board or commission at \$18,000 when such position carries with it important duties or responsibilities not imposed upon other members of such board or commission, who would receive \$16,000.

Section 7 makes the appropriations for the fiscal year 1950 available for the payment of compensation at the rates provided in the bill unless specifically prohibited by the appropriation acts.

All positions covered and the salaries to be paid are specifically set forth in the bill, except as indicated in section 6 above.

GENERAL STATEMENT

For the past 2 years pay increases for the heads and assistant heads of the executive departments and agencies have been the subject of intensive study by the Senate Committee on Post Office and Civil Service, and more recently by the House Committee on Post Office and Civil Service.

Based upon these studies, H. R. 1689, as amended, represents the best judgment of the committee as to the salary rates which should be established for the positions covered in the bill.

For a detailed description of the positions and justification for the proposed increases, the committee refers to House Report No. 535.

SENATE AMENDMENTS

The committee recommend the following amendments to H. R. 1689:

1. The Administrator for Economic Cooperation: Delete from section 2 (a) and include in section 1.

This amendment would raise the salary for this position from \$20,000, as proposed by the House bill, to \$25,000 per annum, the Cabinet level.

2. The Housing and Home Finance Administrator: Delete from section 3 (a) and insert in section 2 (a).

This amendment would raise the salary of this position from \$18,000, as proposed by the House bill, to \$20,000 per annum.

3. The Comptroller of the Currency and the Chairman of the Board of Directors of the Reconstruction Finance Corporation: Delete from section 4 and insert in section 3 (a).

This amendment would raise the salary for these positions from \$16,000, as proposed in the House bill, to \$18,000 per annum.

4. The Director of the Administrative Office of the United States Courts: Delete "\$15,000" in section 3 (b) and insert in lieu thereof "\$16,000".

5. The Deputy Under Secretaries of State: Insert in section 3 (c).

These positions were not included in the House bill but were authorized by Public Law 73, Eighty-first Congress.

This amendment would establish the rates of pay for the Deputy Under Secretaries at \$17,500, midway between that of the Under Secretary (\$20,000) and those of the Assistant Secretaries (\$15,000).

6. The Home Loan Bank Board; the Public Housing Commissioner; the Federal Housing Commissioner: Insert in section 4.

This amendment would establish the rate of pay for these positions at \$16,000.

7. The Archivist of the United States: Delete from section 5 (a).

This amendment would drop this position from consideration under this bill.

The recent enactment of the Eighty-first Congress placed the Archives in the General Services Administration. Since the Archivist is no longer the head of an independent agency, his position should receive the same consideration as other subordinate officials which

the committee is recommending to be dropped from the bill and considered in S. 2379, now on the Senate calendar.

8. The Director of the Bureau of Federal Supply; Administrator, Production and Marketing Administration; Commissioner of Internal Revenue; Director of the Bureau of Prisons; Commissioner of Public Roads; Commissioner of Public Buildings; Commissioner of Community Facilities; Commissioner of Immigration and Naturalization; Administrator of Civil Aeronautics; Administrator, Rural Electrification Administration; Commissioner for Social Security; Commissioner of Reclamation; Chief, Soil Conservation Service; Commissioner of Customs; Commissioner of Narcotics; Governor of the Farm Credit Administration; Chief Forester of the Forest Service; Administrator of the Farmers Home Administration; Manager of the Federal Crop Insurance Corporation; the three Special Assistants to the Secretary of Defense: Delete from section 5 (a).

This amendment would drop these positions from the bill.

While most of these positions are of great importance and responsibility, they are in all cases below the level of the head of a department or independent agency and should be considered as positions coming within the position-classification bill, S. 2379, now on the Senate calendar for consideration.

9. The Legal Adviser of the Department of State: Delete the last sentence in section 5 (a), which provides that the salary of the Legal Adviser of the Department of State shall continue at the rate of \$10,330 per annum.

This amendment would have the effect of fixing the salary at \$15,000 per annum, the same rate as provided for Assistant Secretaries. This is in accord with Public Law 73 of the Eighty-first Congress, which provides that the Legal Adviser shall rank equally with the Assistant Secretaries of State.

10. The Assistant Director of the Administrative Office of the United States Courts: Delete "\$10,000" in section 5 (b) and insert in lieu thereof "\$15,000".

The committee has evaluated all the information available to it as a result of the long study made of the salaries of top Government officials. It is unanimous in its conclusion that its initial recommendation to limit the coverage of a bill to increase the salaries of top executives to those whose responsibilities included the making of policy decisions was sound.

With respect to the many responsible positions below this level, the committee believe the rates of compensation for such positions should be fixed under the classification system and that the salary structure of this system should provide more equitable salaries for these positions. The committee has therefore recommended that the Senate adopt the proposals contained in S. 2379, now on the Senate Calendar for consideration, which would increase the maximum salary under the classification system to \$15,000.

4 COMPENSATION OF HEADS OF EXECUTIVE DEPARTMENTS

TABLE I.—Positions affected by H. R. 1689, describing present pay, amounts proposed in H. R. 1689, as passed by the House, and the effect of the Senate amendments to this proposal

Position	Number	Present	H. R. 1689 as passed by the House	H. R. 1689 proposed by the Senate
Sec. 1:				
Secretary, Department of Agriculture.....	1	\$15,000.00	\$25,000	\$25,000
Secretary, Department of Commerce.....	1	15,000.00	25,000	25,000
Secretary, Department of the Interior.....	1	15,000.00	25,000	25,000
Attorney General, Department of Justice.....	1	15,000.00	25,000	25,000
Secretary, Department of Labor.....	1	15,000.00	25,000	25,000
Secretary, Department of Defense.....	1	15,000.00	25,000	25,000
Secretary, Department of the Air Force.....	1	15,000.00	25,000	25,000
Secretary, Department of the Army.....	1	15,000.00	25,000	25,000
Secretary, Department of the Navy.....	1	15,000.00	25,000	25,000
Postmaster General, Post Office Department.....	1	15,000.00	25,000	25,000
Secretary, Department of State.....	1	15,000.00	25,000	25,000
Secretary, Treasury Department.....	1	15,000.00	25,000	25,000
Administrator for Economic Cooperation.....	1	20,000.00	20,000	25,000
Sec. 2 (a):				
Comptroller General of the United States.....	1	12,000.00	20,000	20,000
Chairman, Council of Economic Advisers.....	1	15,000.00	20,000	20,000
Director of the Bureau of the Budget.....	1	10,000.00	20,000	20,000
Chairman, National Security Resources Board.....	1	14,000.00	20,000	20,000
Administrator, Federal Security Agency.....	1	12,000.00	20,000	20,000
Administrator of Veterans Affairs.....	1	12,000.00	20,000	20,000
Administrator, General Services Administration ¹	1	(1)	20,000	20,000
Housing and Home Finance Administrator.....	1	16,500.00	18,000	20,000
Under Secretary, Department of Agriculture.....	1	10,330.00	20,000	20,000
Under Secretary, Department of Commerce.....	1	10,000.00	20,000	20,000
Under Secretary, Department of the Interior.....	1	10,330.00	20,000	20,000
Under Secretary, Department of Labor.....	1	10,330.00	20,000	20,000
Under Secretary of Defense.....	1	12,000.00	20,000	20,000
Under Secretary, Department of the Air Force.....	1	10,000.00	20,000	20,000
Under Secretary, Department of the Army.....	1	10,000.00	20,000	20,000
Under Secretary, Department of the Navy.....	1	10,000.00	20,000	20,000
Under Secretary, Department of State.....	1	12,000.00	20,000	20,000
Under Secretary, Treasury Department.....	1	10,330.00	20,000	20,000
Assistant to the Attorney General, Justice.....	1	10,330.00	20,000	20,000
Solicitor General of the United States, Justice.....	1	10,330.00	20,000	20,000
First Assistant Postmaster General, Post Office.....	1	10,330.00	20,000	20,000
Sec. 2 (b):				
White House officials designated by the President:				
6 administrative assistants.....	12	(1) 15,000.00	(2) 20,000	(2) 20,000
The Executive Secretary, National Security Council.....		(1) 12,000.00		
5 other secretaries or other immediate assistants.....		(9) 10,330.00		
		(1) 10,000.00		
Sec. 3 (a):				
Chairman, Atomic Energy Commission.....	1	17,500.00	18,000	18,000
Chairman, Munitions Board.....	1	14,000.00	18,000	18,000
Chairman, Research and Development Board.....	1	14,000.00	18,000	18,000
Deputy Administrator for Economic Cooperation.....	1	17,500.00	18,000	18,000
Assistant Comptroller General of the United States.....	1	10,330.00	18,000	18,000
Assistant Director of the Bureau of the Budget.....	1	10,330.00	18,000	18,000
Deputy Administrator of Veterans' Affairs.....	1	10,330.00	18,000	18,000
Chairman, Board of Directors, Reconstruction Finance Corporation.....	1	15,000.00	16,000	18,000
Comptroller of the Currency.....	1	15,000.00	16,000	18,000
Sec. 3 (b):				
Director, Administrative Office of the U. S. Courts.....	1	10,330.00	15,000	16,000
Sec. 3 (c):				
Public Printer.....	1	10,330.00	17,500	17,500
Librarian of Congress.....	1	10,330.00	17,500	17,500
Members (other than Chairman), Council of Economic Advisers.....	2	15,000.00	17,500	17,500
Director of Central Intelligence.....	1	14,000.00	17,500	17,500
Federal Mediation and Conciliation Director.....	1	12,000.00	17,500	17,500
Assistant Federal Security Administrator.....	1	10,330.00	17,500	17,500
Director, Federal Bureau of Investigation.....	1	14,000.00	17,500	17,500
Deputy Under Secretary of State.....	2	10,330.00	15,000	17,500
Sec. 4:				
Members, Board of Governors, Federal Reserve System.....	7	15,000.00	16,000	16,000
Members, Home Loan Bank Board.....	3	15,000.00	-----	16,000
Public Housing Commissioner.....	1	15,000.00	-----	16,000
Federal Housing Commissioner.....	1	15,000.00	-----	16,000
Director of Aeronautical Research, National Advisory Committee for Aeronautics.....	1	10,330.00	16,000	16,000
Members, Civil Aeronautics Board.....	1	12,000.00	16,000	16,000
Chairman, Board of Directors, Export-Import Bank of Washington.....	4	11,500.00	16,000	16,000
Members, Federal Communications Commission.....	1	15,000.00	16,000	16,000
	7	10,000.00	16,000	16,000

See footnotes at end of table, p. 6.

COMPENSATION OF HEADS OF EXECUTIVE DEPARTMENTS

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TABLE I.—Positions affected by H. R. 1689, describing present pay, amounts proposed in H. R. 1689, as passed by the House, and the effect of the Senate amendments to this proposal—Continued

Position	Number	Present	H. R. 1689 as passed by the House	H. R. 1689 proposed by the Senate
Sec. 4—Continued				
Board of Directors, Federal Deposit Insurance Corporation.....	2	\$15,000.00	\$16,000	\$16,000
Members, Federal Power Commission.....	5	10,000.00	16,000	16,000
Members, Federal Trade Commission.....	5	10,000.00	16,000	16,000
Members, Interstate Commerce Commission.....	11	12,000.00	16,000	16,000
Members, National Labor Relations Board.....	5	12,000.00	16,000	16,000
Members, National Mediation Board.....	3	10,000.00	16,000	16,000
Members, Railroad Retirement Board.....	3	10,000.00	16,000	16,000
Members, Securities and Exchange Commission.....	5	10,000.00	16,000	16,000
Board of Directors, Tennessee Valley Authority.....	3	10,000.00	16,000	16,000
Members, Civil Service Commission.....	3	10,000.00	16,000	16,000
Chairman, United States Maritime Commission.....	1	12,000.00	16,000	16,000
Members, United States Tariff Commission.....	6	10,000.00	16,000	16,000
Members (other than Chairman), Atomic Energy Commission.....	4	15,000.00	16,000	16,000
General Counsel, National Labor Relations Board.....	1	12,000.00	16,000	16,000
Architect of the Capitol.....	1	10,330.00	16,000	16,000
Deputy Administrator of General Services.....	1	(1)	16,000	16,000
Sec. 5 (a):				
Housing Expediter.....	1	12,000.00	15,000	15,000
Director of Selective Service.....	1	12,500.00	15,000	15,000
Assistant Architect of the Capitol.....	1	9,985.80	15,000	15,000
Members, Displaced Persons Commission.....	3	10,000.00	15,000	15,000
Members, Indian Claims Commission.....	3	10,000.00	15,000	15,000
Members, War Claims Commission.....	3	12,000.00	15,000	15,000
Members, Philippine War Damage Commission.....	3	12,000.00	15,000	15,000
Assistant Secretary, Department of Agriculture.....	1	10,305.00	15,000	15,000
Assistant Secretary, Department of Commerce.....	2	10,000.00	15,000	15,000
Assistant Secretary, Department of the Interior.....	2	10,330.00	15,000	15,000
Assistant Secretary, Department of Labor.....	3	10,330.00	15,000	15,000
Assistant Secretary, Department of Air Force.....	2	10,000.00	15,000	15,000
Assistant Secretary, Department of Navy.....	2	10,000.00	15,000	15,000
Assistant Secretary, Department of Army.....	2	10,000.00	15,000	15,000
Assistant Secretary, Department of State.....	8	10,330.00	15,000	15,000
Assistant Secretary, Department of Treasury.....	2	10,330.00	15,000	15,000
Fiscal Assistant Secretary, Department of Treasury.....	1	10,330.00	15,000	15,000
Assistant Attorney General, Department of Justice.....	3	10,330.00	15,000	15,000
Assistant Solicitor General, Department of Justice.....	1	10,000.00	15,000	15,000
Counselor, Department of State.....	1	10,330.00	15,000	15,000
Second Assistant Postmaster General, Post Office.....	1	10,330.00	15,000	15,000
Third Assistant Postmaster General, Post Office.....	1	10,330.00	15,000	15,000
Fourth Assistant Postmaster General, Post Office.....	1	10,330.00	15,000	15,000
Associate Federal Mediation and Conciliation Director.....	1	10,330.00	15,000	15,000
Deputy Director, Central Intelligence.....	1	10,000.00	15,000	15,000
Philippine Alien Property Administrator.....	1	10,000.00	15,000	15,000
Chief Assistant Librarian of Congress.....	1	10,330.00	15,000	15,000
Deputy Public Printer.....	1	10,330.00	15,000	15,000
Members (other than Chairman), Board of Directors, Export-Import Bank of Washington.....	3	12,000.00	15,000	15,000
Members (other than Chairman), Board of Directors, Reconstruction Finance Corporation.....	4	12,500.00	15,000	15,000
Members (other than Chairman), U. S. Maritime Com- mission.....	4	10,000.00	15,000	15,000
Commissioners, U. S. Court of Claims.....	13	9,707.00	15,000	15,000
Governor, Alaska.....	1	10,330.00	15,000	15,000
Governor, Hawaii.....	1	10,330.00	15,000	15,000
Governor, Virgin Islands.....	1	10,330.00	15,000	15,000
Governor, Panama Canal.....	1	10,000.00	15,000	15,000
Sec. 5 (b): Assistant Director, Administrative Office of the U. S. Courts.....				
	1	9,707.00	10,000	15,000
Sec. 5 (c):				
Legislative counsel, House of Representatives.....	1	12,000.00	12,000	12,000
Legislative counsel, Senate.....	1	12,000.00	12,000	12,000
Sec. 6:				
Compensation of chairman or other head of board or commission having important duties or responsibil- ities not imposed upon other members of such board or commission may be fixed by the President at \$18,000.				
Archivist of the United States.....	1	10,000.00	15,000	-----
Administrator, Production and Marketing Adminis- tration.....	1	10,330.00	15,000	-----

See footnotes at end of table, p. 6.

6 COMPENSATION OF HEADS OF EXECUTIVE DEPARTMENTS

TABLE I.—Positions affected by H. R. 1689, describing present pay, amounts proposed in H. R. 1689, as passed by the House, and the effect of the Senate amendments to this proposal—Continued

Position	Number	Present	H. R. 1689 as passed by the House	H. R. 1689 proposed by the Senate
Sec. 6—Continued				
Commissioner of Internal Revenue.....	1	\$10,330.00	\$15,000	.....
Director, Bureau of Prisons.....	1	10,330.00	15,000	.....
Commissioner of Public Roads.....	1	10,330.00	15,000	.....
Commissioner of Public Buildings.....	1	10,330.00	15,000	.....
Commissioner of Community Facilities.....	1	10,330.00	15,000	.....
Commissioner of Immigration and Naturalization.....	1	10,330.00	15,000	.....
Administrator of Civil Aeronautics.....	1	12,000.00	15,000	.....
Administrator, Rural Electrification Administration.....	1	10,330.00	15,000	.....
Commissioner for Social Security.....	1	10,330.00	15,000	.....
Commissioner of Reclamation.....	1	10,330.00	15,000	.....
Chief, Soil Conservation Service.....	1	10,330.00	15,000	.....
Commissioner of Customs.....	1	10,330.00	15,000	.....
Commissioner of Narcotics.....	1	10,330.00	15,000	.....
Governor, Farm Credit Administration.....	1	10,000.00	15,000	.....
Chief Forester, Forest Service.....	1	10,000.00	15,000	.....
Administrator, Farmers Home Administration.....	1	10,000.00	15,000	.....
Manager, Federal Crop Insurance Corporation.....	1	10,330.00	15,000	.....
Special Assistants to the Secretary of Defense.....	3	10,000.00	15,000	.....
Director, Bureau of Federal Supply.....	1	10,330.00	15,000	.....

SUMMARY OF COSTS¹

	Number of positions	Present annual cost	Proposed	Increase
H. R. 1689, as passed by the House.....	244	\$2,771,332.80	\$4,026,000	\$1,254,667.20
H. R. 1689, as proposed by the Senate.....	239	2,735,573.80	3,978,000	1,242,426.20

¹ Salaries for these positions have not yet been established by the President in accordance with Public Law 152, 81st Cong.

² For purposes of computing the costs, the rates formerly paid the Administrator and Assistant Administrator of Federal Works Agency were used for the positions of Administrator and Deputy Administrator of General Services Administration.